STATE OF CALIFORNIA

EDMUND G. BROWN JR., Governor



CALIFORNIA STATE PERSONNEL BOARD 801 CAPITOL MALL • SACRAMENTO 95814

September 19, 1979

Mr. Thomas F. Coleman, Co-Chairman National Committee for Sexual Civil Liberties 1800 North Highland Avenue, Suite 106 Los Angeles, CA 90028

Dear Mr. Coleman:

Enclosed please find (a) your tape from the first meeting with the Board members, (b) a transcript of the tape, and (c) a copy of the IPA proposal we submitted requesting funds to aid us in implementing equal employment for sexual minorities. We have also sent a carbon copy of this letter and the same three enclosures to the Advocates for Gay State Employees.

Please give me a call when we can be of further assistance.

Sincerely,

Jachie Jadd

JACQUALYN TODD, Chief Management Services Division (916) 445-7452

Enc.

TORE OF THE STATES OF THE ACT

CALHADENIA STATE AREQUELLAD C. Lesses Alexandra and And Holder Com

and a second second second second

Bentecher 19, 1799

he. Thouse I. Colossi, Co-Casimon Livit Samak not estimat findt & neitred H -1800-Horth H. Mland Avenus, Suits 106 Los An also, CA: 20020

Bear Mr. Coleman:

. Badded blease this (a) your type from the fluct heathat with the Board as bers, (b) a treasonist of the tage, and (c) a copy of the TPA proposal there found the manualtime for all us in the formation and analysis and for names atsoutties. We have also sent a arrive eapy of this lotter and the serie three evolosures to the Advocates for Cay Stete Manlayaes.

Placed give so a call when we can be of further analatonce.

Siacerely,

. C:::E:::

JACQUATIEN ROED, CREAT Menerenent Services Nivision (216) 465-2452

| , 4 8. , 4 | | | | |
|----------------------|-----------------|--|-----------------------------------|--|
| | • • | | 1 | |
| 7 | 1 | Irene Tovar: To meet with Thomas | F. Holman, Cochairperson of the | |
| | 2 . | National Commission for Sexual Civil Li | berties and for purposes of | |
| | 3 | identification, why don't we introduce ourselves, and why don't we | | |
| | 4 | start(unintelligible) | | |
| | 5 | I'm Tony Sylvestry, I'm with the Pennsylvania Council for Sexual | | |
| | 6 | Minorities. | an 1 - <u>Co</u> ra San San | |
| | 7 | I'm Paul Hardman with the Priden F | oundation. | |
| | 8 | My name is Rand Schrader, I'm the | head of the City Attorney's | |
| | 9 | Health Section and the President of the | Board of Directors of the Los | |
| | 10 | Angeles Gay Community Services Center, | which is really why I'm here | |
| | 11 | today. As a footnote, because we're ta | lking about personnel matters, | |
| | 12 | I'm the head of the City Attorney's att | orney recruitment program; | |
| | 13 | personnel for gay persons. | 11. 11. 11. 11. | |
| P | 14 | Irene Tovar: In the City of Los A | ngeles? | |
| X. | 15 | Rand Schrader: For the City Attor | ney's Office, yes. | |
| | 16 | I'm Jay Cohorn. I'm a private att | orney associate of Tom Coleman's | |
| | 17 [,] | and I'm the associate editor of the Sex | ual Law Reporter. | |
| | 18 | I'm Al Smithson, a private attorne | y from San Diego. I'm on the | |
| | 19 | Board of Directors of the Gay Center in | San Diego and Chairman of the | |
| | 20 | Board of Metropolitan Community Church | of San Diego, also of the State | |
| | 21 | Central Committee. | | |
| | 22 | I'm Tom Coleman; I guess one of th | e instigators of the meeting and | |
| | 23 | I'm Cochair of the National Committee f | or Sexual Civil Liberties and the | |
| | 24 | publisher of the Sexual Law Reporter, a | nd also an associate of Jay | |
| | 25 | Cohorn. | an an tha an Pair a gram | |
| | 26 | I'm Burt Oliver, the Assistant Exe | cutive Officer of the Personnel | |
| Ĩ | 27 | Board. | ta se anti- | |
| | 28 | Ron Kurtz, Executive Officer of th | e Personnel Board. | |
| | | | | |

| 1 | · · |
|---|-----|
| I'm Bill Gianelli, a member of the Board. rperson of the | 1 |
| Frank Moods, a Member of the Board. | 2 |
| I'm Tony Kline of the Governor's Legal Affairs Secretary. | 3 |
| Marilyn Hallsey, Member of the Board. | 4 |
| And Irene Tovar fromfrom the State Personnel Board. | 5 |
| Irene Tovar: They have asked of the PresI'm sorryOh yes, by | 6 |
| all means; I'm sorry, yeah(unintelligible cross conversation). | 7 |
| I think you'll all be concerned that I'm a member of the National | 8 |
| Committee of (unintelligible). | 6 |
| I'm Dave Leighton, of the staff of the Personnel Board. | 10 |
| I'm Jackie Todd, staff of the Personnel Board. | 11 |
| Ed Barragan of the staff of the Personnel Board. | 12 |
| Charlie Walter, staff of the Personnel Board. | 13 |
| Duane Morford, Personnel Board staff. | 14 |
| Irene Tovar: Have we been introduced by everyone? Okay, every- | 15 |
| body's taken care of. One of the things that has been asked is would we | 16 |
| allow the presentation to be taped, andII have no problems with it. | 17 |
| I thought that for the purpose of people feeling free to ask questions | 18 |
| back and forth that after the presentation we should stop the taping so | 19 |
| that people can feel comfortable asking questions in this learning | 20 |
| situation, okay? So why don't you indicate what you're | 21 |
| Okay, I would like to beginwe might andfirst of all thank the | 22 |
| Governor's Office for thethe Governor for the Executive Order and Tony | 23 |
| Kline, of the Covernor's Office, for helping to set up the meetingand | 24 |

also to you, Ms. Towar for taking an interest and making sure that our

meetings with the---the Board and your staff. First of all I would like

go into too much detail because I already sent in a summary of my

to begin by giving a little bit of the background, and I don't want to

25

26

27

| 1 | I'm Bill Gianelli, a member of the Board. | |
|----|---|---|
| 2 | Frank Woods, a Member of the Board. | |
| 3 | I'm Tony Kline of the Governor's Legal Affairs Secretary. | |
| 4 | Marilyn Hallsey, Member of the Board. | |
| 5 | And Irene Tovar fromfrom the State Personnel Board. | |
| 6 | Irene Tovar: They have asked of the PresI'm sorryOh yes, by | |
| 7 | all means; I'm sorry, yeah(unintelligible cross conversation). | |
| 8 | I think you'll all be concerned that I'm a member of the National | |
| 9 | Committee of (unintelligible). | |
| 10 | I'm Dave Leighton, of the staff of the Personnel Board. | |
| 11 | I'm Jackie Todd, staff of the Personnel Board. | |
| 12 | Ed Barragan of the staff of the Personnel Board. | |
| 13 | Charlie Walter, staff of the Personnel Board. | |
| 14 | Duane Morford, Personnel Board staff. | |
| 15 | Irene Tovar: Have we been introduced by everyone? Okay, every- | |
| 16 | body's taken care of. One of the things that has been asked is would we | |
| 17 | allow the presentation to be taped, andII have no problems with it. | |
| 18 | I thought that for the purpose of people feeling free to ask questions | |
| 19 | back and forth that after the presentation we should stop the taping so | |
| 20 | that people can feel comfortable asking questions in this learning | |
| 21 | situation, okay? So why don't you indicate what you're | |
| 22 | Okay, I would like to beginwe might andfirst of all thank the | |
| 23 | Governor's Office for thethe Governor for the Executive Order and Tony | |
| 24 | Kline, of the Governor's Office, for helping to set up the meetingand | |
| 25 | also to you, Ms. Tovar for taking an interest and making sure that our | |
| 26 | meetings with thethe Board and your staff. First of all I would like | |
| 27 | to begin by giving a little bit of the background, and I don't want to | |
| 28 | go into too much detail because I already sent in a summary of my | |
| | | Į |

τ

1

•

| I'm Bill Giauelli, a member of the Board. | 1 |
|---|----|
| Frank Woods, a Member of the Board. | 2 |
| I'm Tony Kline of the Governor's Legal Affairs Secretary. | 3 |
| Marilyn Hallsey, Member of the Board. | 4 |
| And Irene Tovar from-from the State Personnel Board. | 5 |
| Irene Tovar: They have asked of the PresI'm sorryOh yes, by | |
| all means; I'm sorry, yeah(unintelligible cross conversation). | 7 |
| I think you'll all be concerned that I'm a member of the National | 8 |
| Committee of (unintelligible). | 6 |
| I'm Dave Leighton, of the staff of the Personnel Board. | 10 |
| I'm Jackie Todd, staff of the Personnel Board. | 11 |
| Ed Barragan of the staff of the Personnel Board. | 12 |
| Charlie Walter, staff of the Personnel Eoard. | 13 |
| Duane Morford, Personnel Board staff. | 14 |
| Irene Tovar: Have we been introduced by everyone? Okay, every- | 15 |
| body's taken care of. One of the things that has been asked is would we | 16 |
| allow the presentation to be taped, andII have no problems with it. | 17 |
| I thought that for the purpose of people feeling free to ask questions | 18 |
| back and forth that after the presentation we should stop the taping so | 19 |
| that people can feel comfortable asking questions in this learning | 20 |
| situation, okay? So why don't you indicate what you're | 21 |
| Okay, I would like to beginwe might andfirst of all thank the | 22 |
| Governor's Office for thethe Governor for the Executive Order and Tony | 23 |
| Kline, of the Covernor's Office, for helping to set up the meetingand | 24 |

also to you, Ms. Tovar for taking an interest and making sure that our

meetings with the --- the Board and your staff. First of all I would like

to begin by giving a little bit of the background, and I don't want to

go into too much detail because I already sent in a summary of my

27

28

25

understanding of employment discrimination law in California as it 1 stands today to assist the Board and staff in understanding the back-2 3 ground, but I would like to give a brief summary of how we, as gay people, got here to be meeting with you as the State Personnel Board. 4 And I think it goes back to--a--a shift in primary goals of the gay 5 community and the gay movement. Back before the Consenting Adults Act 6 was--actually became law in January of 1976, I think probably the 7 8 primary goal of the gay community at that time was to remove the stigma of criminality from the status of homosexuality. That happened when the 9 Legislature enacted the Consenting Adults Bill and when the Governor 10 signed it and it became law on January 1st. Then, all of a sudden, it 11 12 was open to question; well what is our primary goal now as far as a 13 particular project and as far as giving priority to a project? And it 14 seemed to be pretty much of a consensus that employment was the next 15 area, and so in early 1976 Governor Schaup of--the former Governor of 16 Pennsylvania, sent a letter to Governor Brown informing the Governor of 17 what had been done in that state with respect to trying to end discrimi-18 nation against gays by various state agencies and to--in offering 19 assistance to the Executive Branch of this State in sharing information 20 on such problems and on working to solve mutual problems in this area. 21 So that's when real--the--the formal overture was made to Governor 22 Then the first major project in this area was a project with the Brown. 23 State Fair Employment Practices Commission. They had taken a position 24 in the early 70s that they did not have jurisdiction over sexual orien-25 tation complaints. As a result, if a gay person came to them with a 26 complaint, they would not even accept it for investigation and there had 27 been no court ruling up to that point in time saying whether they did or 28 did not have jurisdiction, so it was an open question. So rather than

understanding of employeer discrimination for in Colifornic os it close and galiantempires of Thote has but I. It takens of grow almain tren in the work to the measure located a solid of solid blaces I and parents .bross Remeased others and not got didit a white the bound day white a ingen bold for allees guerabur sub dilage ein shar boad horns dit califu I laak te ctiles printante si trobe ion . Accorde printa in the gilestic off gldedsag sight 1 ,0101 is gased to it and areas i willowiss-wast and the alter a second of the action that the stitute and the second statements of the benerged tadi the model to the the set of the field the loss -unamers? wit meter and IIP," miliply galters are end (adomno emutalizity) (off red it and it would law on Jamary Lat. Then, all of a sudden, it a an ush an mon date, quanting use all dates lieve probled to of same as w the base from the state first of first states for the sound of the restrictions anne all an thomplene la banconno a lle colle pressione di la banco they, such to the e $\mathbf{z}[z]$ -the array Schwap of which defines Coverner of i consylvanta, sert of etata to feveral latera informant, do feverant of -Subroaks free of galant of doogaan slide store fails of success shill be radius erdinus urpo in usulous suste spanetas sul co---in efforming continente la serie de la contra la contra la contra de la contra de la contra de la contra de serie de la contr an a distribute the set of the solution of gradues in the black problems for the blue area. - 63 the buddle character-the founds eventuate the to Coreman 1.1 odi diter incjoup a con come sidi di incjoup rejectardi, edit a seri State Dair, splitersent i reation for dischar, "Song had this pening ensino lasso, asso estadistari, tetti dan bil quad dast esi adaste a durb section, corrected to construct the energy of the energy of the theory with a (). corricting, they would not even seeps it for investigation and there is berg to court will any v_{0} that point in the explosive relation they all v_{1} dié net bevo, juniediktion, se dit was au open question. So wether then

just running into court, we felt well let's give the Board the--the Fair 1 Employment Practices Commission an opportunity to really think about 2 this and to hold formal hearings on the subject. They hadn't done that 3 before, it was just a motion that someone made, it was passed and that 4 was the end of it, and there had been no real input from the gay com-5 munity in California. They agreed to hold public hearings and Paul 6 Hardman and I and a number of others worked with them and they had two 7 formal hearings; one in San Francisco and one in Los Angeles, as a 8 result of which, afterwards they still didn't change their position but 9 the dialogue had begun with that particular agency. A law suit was 10 instituted against that agency and against the Pacific Telephone Company 11 challenging FEPC's claim that they didn't have jurisdiction, and since 12 13 the administrative remedies had really been exhausted, a court could not decide whether they did or did not have jurisdiction, and also chal-14 15 lenging the discriminatory employment practices of the Telephone Company. 16 Okay, so that suit was winding its way through the courts for a number 17 of years. The next major thing that happened was since we weren't 18 getting relief at the State level, although we were beginning dialogue, 19 we really--we weren't getting legislation passed--attempts were then 20 made to get municipalities to adopt protective ordinances really more as 21 temporary measures until we could finally get a statewide uniform policy on the subject. So in 1978 there were ordinances passed in Berkeley and 22 23 in San Francisco that would give a private cause of action for employ-24 ment discrimination against a private employer. Then in 1979 it seemed like everything hit at one time; all the work that had been going on 25 26 before, finally started paying off to a certain extent. Assembly Bill 1 27 had been introduced to add sexual orientation to the Fair Employment 28 Practices Act, that has not passed yet but that was introduced. Then

just running into court, we felt well let's give the Board the -- the Fair 1 Employment Practices Commission an opportunity to really think about 2 this and to hold formal hearings on the subject. They hadn't done that £ before, it was just a motion that someone made, it was passed and that 4 was the end of it, and there had been no real input from the say comż munity in California. They agreed to hold public hearings and Paul 9 Hardman and I and a number of others worked with them and they had two ۲ formal hearings; one in San Francisco and one in Los Angeles, as a 8 result of which, afterwards they still didn't change their position but 6 the dialogue had begun with that particular agency. A law suit was 10 instituted against that agency and against the Pacific Telephone Company 11 challenging FEPC's claim that they didn't have jurisdiction, and since 12 the administrative remedies had really been exhausted, a court could not 13 decide whether they did or did not have jurisdiction, and also chal-14 lengthg the discriminatory employment practices of the Telephone Company. 15 Okay, so that suit was winding its way through the courts for a number 16 of years. The next major thing that happened was since we weren't 17 setting relief at the State level, although we were beginning dialogue, 18 we really--we weren't getting legislation passed--attempts were then 19 20 made to get municipalities to adopt protective ordinances really more as temporary measures until we could finally get a statewide uniform policy. 21on the subject. So in 1978 there were ordinances passed in Berkeley and 22in San Francisco that would give a private cause of action for employ-23 ment discrimination against a private employer. Then in 1979 it seemed 24 like everything hit at one time; all the work that had been going on 25before, finally started paying off to a certain extent. Assembly Bill 1 26 27had been introduced to add sexual orientation to the Fair Employment 28 Practices Act, that has not passed yet but that was introduced. Then

the Governor in his Inaugural Address and his State of the State message 1 came out publicly stating, really for the first time, that the Executive 2 Branch, under his leadership, was going to be committed to ending dis-3 crimination on the basis of sexual orientation and favoring the passage 4 of Assembly Bill 1. Assembly Bill 1 didn't seem to be moving anywhere 5 at the time and so the Governor took leadership and issued his Executive 6 Order, which is the primary reason that we're here today. 7 Then we had the Los Angeles City Council adopt an ordinance and then the Supreme 8 Court ruling came down the next day on the Pacific Telephone case, so 9 basically where we are now is we have a patchwork of remedies; we have 10 the Governor's Executive Order, we have the Supreme Court ruling stating 11 that discrimination is forbidden by any State entity or any State agency 12 whatsoever; we have the municipal ordinances, and then we have AB 1 13 still in the Legislature as a possible remedy. So when all of this kind 14 of hit, the National Committee requested the Governor's Office, through 15 Mr. Kline, to set up this meeting with the State Personnel Board to 16 begin a learning process so that we can all learn what this all means, 17 18 and we're going to be the implementers so we felt the project should begin right away. So again, we'd like to thank the Governor, 19 Mr. Kline and the Board for taking an interest in this project. Now the 20 presentations that we're going to--to give to you today deal with the 21 following types of issues. First, we'd like to get into a discussion 22 about the Gay Community Centers that exist around the State; in San 23 Diego, and Los Angeles and in San Francisco, and to give you an idea of 24 the types of services that they are performing and what they do and why 25 they're interested in this project. Then we'd also like to give a brief 26 presentation on how sexual orientation discrimination can occur at--in 27 State Government. Then a presentation on the scope of the Executive 28

Order and the Supreme Court ruling; what do they mean; how far do they 1 go; what's included; what isn't included. We'll probably be raising 2 more questions than answers during that particular session, but I think 3 the questions have to be asked. Then, finally we're going to look to 4 Anthony Sylvestry from the Council on Sexual Minorities in Pennsylvania 5 to give us a summary of the Pennsylvania experience; what happened there 6 and what progress has been made, what problems have they had and how are 7 things working there, maybe as kind of a role model for us. I would 8 like to give you some information as to why I invited the people that I 9 did to this particular meeting. I feel that the people that I've 10 invited first of all, represent organizations that are broad-based 11 service organizations to the gay community. They give some geographic 12 representation to the State; they serve hundreds of thousands of people; 13 their--the groups themselves are nonpartisan groups; some of the indi-14 viduals have their own connections and political affiliations, of course, 15 but the organizations themselves are not; they're also not religious-16 based organizations, so they've worked with partisan groups and they've 17 worked with religious groups but they, themselves, are--sa--have a 18 19 purpose of serving the gay community in a nonpartisan way. They also have a proven track record. They've been in existence for a number of 20 years; they have projects that they've worked on for a number of years, 21 and they follow through on what they do. The individuals in question 22 have, as you've heard from some of the introductions, have a lot of 23 expertise in working with the gay community and trying to solve problems 24 of discrimination, and also, a lot of the individuals have liaison with 25 other professional organizations and groups such as doctors and lawyers 26 and so on, and also other minority groups so that the individuals have 27 been of service to more than just the gay community and have outreached 28

1 to the community as a whole. So that is why I invited the particular 2 people that I did to this meeting. Now, I'd like to introduce the 3 first speaker, which is Mr. Al Smithson. As he told you, he's an 4 attorney in San Diego; he's on the California Democratic State Central Committee; he's on the Board of the San Diego Gay Community Center; he's 5 the Chairperson of the Board of Metropolitan Community Church in San 6 7 Diego, and he's on the Board of Medical Quality Assurance Task Force on 8 Human Sexuality. So I believe that--also you were going to have--you 9 weren't going to be off, were you?

7

10

Unknown Voice: Whatever your pleasure.

Speaker: Maybe, instead we should have Rand Schrader do it because I think the continuity of the presentation might be better that way-my--I got my notes mixed up. Rand, I think, already introduced himself adequately, from the City Attorney's Office and the Center, and also the Municipal Elections Committee of the Los Angeles Board so maybe, Rand, you can start off and then we'll have Al.

17 Rand Schrader: Let me begin by introducing Steve Shulte who came 18 in shortly after we started. Steve is the Executive Director of the 19 Center and will pick up when I stop if I've missed things, I hope. The 20 Los Angeles Gay Community Services Center is an organization that is 21 over eight years old. We began on Wilshire Boulevard in some old 22 Victorian buildings. We now own, big mortgage, a larger facility on 23 The Center is a social service agency as Highland Avenue in Hollywood. 24 well as being a community group--a community agency. We have a volunteer 25 Board of Directors, right now, of thirteen people; we have a staff of 26 eighty-five paid people, plus more volunteers; more volunteers than paid 27 staff. Right now we're operating in a budget of approximately \$1.2 28 million dollars a year. Primarily, that money comes from various

~

Federal, State, city and county funds, and as I'm sure as you can guess, 1 most of it is CETA right now. We have CETA funding for ten of our--I 2 think it's ten of our thirteen programs. We raise, or we project to 3 raise this year, \$150,000 from our community to support what the Center 4 does. I mention that figure only to let you know that we are developing 5 and encouraging more and more community support for gay men and lesbians 6 to--to help themselves in a variety of ways. Let me name the thirteen 7 projects so you'll get a sense of what we do. Let me drop one additional 8 figure. At this time, we have approximately 4,000 prime contacts a 9 month - 4,000 prime contacts a month. Our two county funded programs 10 11 are with a sexually transmitted disease control project. It is one of 12 the few projects that serves only men. We are a nonexclusionary agency; we are there to serve men and women whether they're gay or nongay. 13 14 However, this program is to combat sexually transmitted disease in the 15 gay male community; we are open there four nights a week; we see, maybe 16 Steve can give us some more accurate figures, we see a lot of people; 17 we are, I believe, the only county program like--that receives money to 18 run itself. In other words, the county literally gives us money to do 19 the job entirely ourselves because of our proven track record and 20 responsibility, and our way of getting out to the community. We have an 21 Alcohol Abuse Project. The Alcohol Abuse Project serves men and women--22 it fills and helps fill the need for alcohol abuse counseling which is 23 a--really a tragic--the incidence of alcohol abuse in our community is 24 tragically high. We have a--an employment office which is perhaps the 25 most relevant to you. Our employment program sees people not only for 26 long-term career counseling, but also for day labor. We have developed 27 a very positive relationship with the State Employment -- a local employ-28 ment office in Hollywood which is almost across the street from our

facility, and I must say that they have been responsive to the needs of 1 our community and we find that sometimes we work really as a referral to 2 them for one--for part of what we do. We have a Housing Program, 3 although we have no housing facility. As all of you may know being 4 5 residents of California, Hollywood is a Mecca, particularly for young people, to flock to; for gay people to come there they don't know what 6 to do when they get there; they think it's going to be, what is it, 7 "bread of honey", "grapes" or whatever, and they find that it's not, and 8 9 we're right there; we try and help; we don't have enough money to do it. We have a systems a system--systems assistance program. We help people 10 with survival needs; people who don't have identification and need to 11 find out how to get it so they can become -- make themselves available for 12 13 other types of assistance. In that is also--a legal component where we see people who have problems with the law which may well be employment 14 15 discrimination problems. I think we see about, right now, a very small 16 number of people who come to us directly with employment discrimination 17 problems. It's going to change. In Los Angeles it's changing because 18 of the new City Ordinance with the Governor's Executive Order. With the 19 Supreme Court decision, people are getting it in their heads they ought 20 to complain. We don't have enough people to help them, of course, but 21 we're beginning to get those employment discrimination complaints. We 22 have an educational outreach program. It's important, I think, that 23 you hear about that. Right now, we reach out to all kinds of groups to 24 tell them about what the experience is; what it is to be a gay person or a lesbian in our society. We go to schools; we go to adult education 25 groups; we go anywhere we're asked. Very recently, that group plus our 26 women's project have begun an education program for the Department of 27 28 Public Social Services in Los Angeles County. Starting at the top,

meeting with the directors, the assistant directors and moving to other 1 staff level people, in order to assist them in learning about our community 2 3 and the problems that we face, we find that these programs are among the most successful that we do. They--well, Tom and I've been doing this 4 for a long time, for ten years. Basically what I've done since I've 5 started law schools, I just let people see me. And being a gay man or a 6 7 lesbian, you just have to let yourself be seen because many people don't 8 understand what you're like; they don't know other people who are gay; 9 they don't know how to determine that someone is, and so we show ourselves, and then we try and do a little bit of--of exploration, answer-10 11 ing questions and description. We have a women's project which is the 12 only other project besides the sexually transmitted disease program 13 which deals with only one of the two sexes. The women's project really 14 provides a haven in the Center for lesbians primarily, who feel that 15 they do not--are not comfortable receiving services for men and need the 16 opportunity of talking about some of their own problems. We have a 17 county and city CETA program, information and referral agency and 18 counseling for the handicapped. Additionally, the lawyers for human 19 rights, a new organization of attorneys, has organized out of the Center 20 an independent organization, and the two physicians who are on our Board 21 of Directors are the founders of the Southern California Physicians for 22 Human Rights. In that, I'm trying to demonstrate that we try and serve 23 as a community agency where other groups didn't want to get started to 24 use our facility as a home base that could grow from there. That's some 25 of what we do. I could go on but I--I thought I'm circuiting my fund-26 raising speech (laughter) (unintelligible)--that's not fair. May I just 27 take one minute and--and again turn to Steve to see if there is anything 28 that he wishes to add.

Steve Shulte: No, I think that's good. I think that is a fair 1 coverage of what we're doing. I think one thing we might verbalize a 2 3 little bit in the Gay Community Services Centers, this is true in Los 4 Angeles and I know it's also true in San Francisco and San Diego, 5 represent a number of constituencies that otherwise are not represented 6 or heard in the City and local levels and--I mean several--if you will, a--cultural political constituencies among gay men and lesbians. As 7 8 Rand pointed out, we are, in a sense, nonsectarian and certainly non-9 political, but we feel that we are a focal point for concern and growing 10 consciousness among those communities, and so that particular kind of 11 concern about the implementation of the subjective work. For example, I 12 also stress as--as Rand said, we do have a legal services component. I 13 think that's also true of the other Centers whom we really are turning 14 as--as already made clear that you would like to receive or--extend our 15 help in introducing the Centers' work. That's possible, so we can work 16 with these; particularly all of them, and I think that's very (unintel-17 ligible)--under the circumstances.

Speaker: Thank you, that was great. Now, Al.

18

Al Smithson: Thank you. Thank you for the opportunity to be here.
I appreciate it. I'm just a plain old country lawyer from San Diego
(laughter)--

Irene Tovar: Wasn't that--isn't that what Sam Irvin said?
Al Smithson: --and prior to losing my North Carolina accent, and I used to bake in North Carolina, I appreciate this opportunity. One of the things that we have experienced in employment problems can be characterized with the big fact that in San Diego we don't call our Gay Center, "Gay Center", when we come to government agencies to seek some help. We are the highly respectable Center for Social Services. In

that very nomenclature contains part of the pervasiveness of the problems 1 2 that we have in seeking employment. And that is, either the actual or the suspected feeling that when the information comes across, that you 3 are from the gay minority that you're automatically going to be discrimi-4 nated against, or if you're not, that there are going to be some biases 5 which are going to be exerted against you. I want to slip just a little 6 bit into my Police Academy speech that I give to the San Diego Police 7 Academy when I lecture to them in every one of their classes on gay 8 lifestyles. And that is, quite often I'm asked by those persons, "Why 9 do you insist on promoting your lifestyle to those of us who are not 10 interested in it?" We're not trying to promote it, we're just trying 11 to have the right not to have to hide it anymore. And we're tired of 12 having to pretend that we're living some lifestyle that we're not living. 13 We're not trying to flaunt it, but at the office, "The Office", and at 14 the office party, we're tired of having to pretend that we go home to 15 a heterosexual role model lifestyle. And many of the problems that we 16 encounter in employment situations have to do with not fitting into the 17 mold--not fitting into the office mold. If you're a fella and you're 18 19 single not having lots of girlfriends--if you're a woman not having a lot of boyfriends--going to the office party and not having a wife--20 being older than 35 or 40 and not married yet, and you're a little bit 21 funny if you aren't, these sorts of things finally transcend into either 22 subtle or overt forms of discrimination. Those things express themselves 23 in such a way as you don't get the same promotions that the person--that 24 your peer person who sits beside you gets even though you may be just as 25 qualified or unqualified, you don't get the opportunities sometimes to 26 beat the person who shines in a particular situation where another 27 28 person sitting alongside you would be chosen for fear that it may be

that very nomenclature contains part of the pervasiveness of the problems 1 that we have in seeking employment. And that is, either the actual or 2 the suspected feeling that when the information comes across, that you ε are from the gay minority that you're automatically going to be discrimi-4 nated against, or if you're not, that there are going to be some biases 5 which are going to be exerted against you. I want to slip just a little 9 bit into my Police Academy speech that I give to the San Diego Police ٢ Academy when I lecture to them in every one of their classes on gay 8 lifestyles. And that is, quite often I'm asked by those persons, "Why 6 do you insist on promoting your lifestyle to those of us who are not 10 interested in it?" We're not trying to promote it, we're just trying TT to have the right not to have to hide it anymore. And we're tired of 12 having to pretend that we're living some lifestyle that we're not living. 13 We're not trying to flaunt it, but at the office, "The Office", and at 14the cfiice party, we're tired of having to pretend that we go home to 15 a heterosexual role model lifestyle. And many of the problems that we 16 encounter in employment situations have to do with not fitting into the 1.7 mold--not fitting into the office mold. If you're a fella and you're 1.8 single not having lots of girlfriends--if you're a woman not having a 19 lot of boyfriends--going to the office party and not having a wife--20 being older than 35 or 40 and not married yet, and you're a little bit 21funny if you aren't, these sorts of things finally transcend into either 22subtle or overt forms of discrimination. Those things express themselves 23in such a way as you don't get the same promotions that the person--that 24 your peer person who sits beside you gets even though you may be just as 25 qualified or unqualified, you don't get the opportunities sometimes to 26 beat the person who shines in a particular situation where another 27 person sitting alongside you would be chosen for fear that it may be 28

a peer--it may appear that we'd pick the office faggot and make this 1 2 presentation for us, these things are pervasive and eventually they do 3 result in problems that we have with employment. And we want to bring 4 those things to your attention so you can be aware of them and look and 5 see in which areas that you can be of some assistance. For instance, we 6 need to be sure that our social service agencies that deal with the 7 sexual minority of homosexuality are on the list to get notices of job 8 openings; we want to know that our people who are referred from our agencies can go down to your employment offices and can apply on an 9 10 equal footing and don't have to go down there and pretend to have been 11 referred from some other respectable agency other than from our sexual 12 minority agencies; we would like for you to begin to think of the problems 13 that we had in some of our people being educationally handicapped for 14 inability of having made it through school as a result of harassment, peer group pressure, not being on the team, not being the local high 15 school athlete that make it through the system, or simply for one reason 16 or another for pressures of being different, or educationally handicapped. 17 18 In some of the other minorities there are assistance programs to help 19 people that are educationally handicapped and to assist them get to the 20 point that they can compete on an equal basis against the other person's 21 (unintelligible word) to compete. We'd like for you to help us-be able 22 to tell our people that when they do have grievances, those grievances are going to be listened to just as honestly and with just as much 23 24 diligence as any other grievances brought before any bodies regardless 25 of what those other grievances will be. You see quite often our people 26 from the gay community are reluctant to assert their grievances to 27 articulate that they even have a grievance, because in articulating it 28 has to come forth the fact that they do live an alternate lifestyle

a peer--it may appear that we'd pick the office faggot and make this 1 2 presentation for us, these things are pervasive and eventually they do 3 result in problems that we have with employment. And we want to bring those things to your attention so you can be aware of them and look and 4 5 see in which areas that you can be of some assistance. For instance, we need to be sure that our social service agencies that deal with the 9 sexual minority of homosexuality are on the list to get notices of job ٢ openings; we want to know that our people who are referred from our 8 6 agencies can go down to your employment offices and can apply on an 10 equal footing and don't have to go down there and pretend to have been referred from some other respectable agency other than from our sexual 11 1.2minority agencies; we would like for you to begin to think of the problems that we had in some of our people being educationally handicapped for 13 inability of having made it through school as a result of harassment, 14 peer group pressure, not being on the team, not being the local high 1.5school athlete that make it through the system, or simply for one reason 16 or another for pressures of being different, or educationally handicapped. 17 In some of the other minorities there are assistance programs to help 18 people that are educationally handicapped and to assist them get to the 1.9 point that they can compete on an equal basis against the other person's 20 (unintelligible word) to compete. We'd like for you to help us--be able 21to tell our people that when they do have grievances, those grievances 22are going to be listened to just as honestly and with just as much 23 diligence as any other grievances brought before any bodies regardless 24of what those other grievances will be. You see quite often our people 25 from the gay community are reluctant to assert their grievances to 56 articulate that they even have a grievance, because in articulating it 27has to come forth the fact that they do live an alternate lifestyle 28

13.

he may give you fella's rights.

1

2

Paul Hardman: You almost forgot the introduction.

3 Speaker: Yes. I know all these things about Paul so I assume that everyone else does. Paul is very well-known in the gay community in 4 California. He's been very active for a number of years in numerous 5 organizations. He was the founder of the California Committee for Equal 6 Rights which is an organization which has done lobbying and so on, on 7 behalf of gay rights. He's the founder of the San Francisco Gay Com-8 9 munity Center and for the past six years, has been the Chief Executive 10 Officer of the Pride Foundation which operates the Center as well as numerous other projects. He is a Member of the Board of the Gay Legal 11 12 Referral Service which is authorized by The State Bar of California. He's a Member of the Board of Acceptance House which is an alcoholic 13 14 residential rehabilitation facility. He's a Member of the Board of the 15 San Francisco Mental Health Association and of the Citizens for Justice, 16 and many other civic organizations. He's one of the founders of the San 17 Francisco Gay Democratic Club and, more recently, he's the editor of 18 American Gay Life Magazine.

19 Paul Hardman: My primary topic which is going to be "Scope of This 20 New Waters as Mandates", but before getting into this since you have 21 both the San Diego and Los Angeles Community Center, I should mention 22 that in San Francisco, the Gay Community Center which is operated as one 23 of many kinds (unintelligible) -- from the government. The--gets no CETA, 24 and there was an area of discrimination where the Pride Foundation 25 attempted even (scraping sound) adjudi--administrative adjudication 26 processes to seek remedies as to why gay people were not enjoying CETA 27 appointments within gay organizations. As you notice in Los Angeles, 28 many, many people were included in the Gay Community Center by the CETA.

he may give you fella's rights.

1

2

Paul Hardman: You almost forgot the introduction.

I know all these things about Paul So I assume that Speaker: Yes. 3 everyone else does. Paul is very well-known in the gay community in 4 California. He's been very active for a number of years in numerous 5 organizations. He was the founder of the California Committee for Equal 9 Right's which is an organization which has done lobbying and so on, on ۲ behalf of gay rights. He's the founder of the San Francisco Gay Com-8 munity Center and for the past six years, has been the Chief Executive 6 Officer of the Pride Foundation which operates the Center as well as 10 numerous other projects. He is a Member of the Board of the Gay Legal 11 Referral Service which is authorized by The State Bar of California. 12 He's a Member of the Board of Acceptance House which is an alcoholic 13 residential rehabilitation facility. He's a Nember of the Board of the 14 San Francisco Mental Health Association and of the Citizens for Justice, 15and many other civic organizations. He's one of the founders of the San 16 Francisco Gay Democratic Club and, more recently, he's the editor of 17 American Gay Life Magazine. 18

Paul Hardman: My primary topic which is going to be "Scope of This 19 20 New Waters as Mandates", but before getting into this since you have both the San Diego and Los Angeles Community Center, I should mention 21 that in San Francisco, the Gay Community Center which is operated as one 22 of many kinds (unintelligible) -- from the government. 23 The--gets no CETA, and there was an area of discrimination where the Pride Foundation 24attempted even (scraping sound) adjudi---administrative adjudication 25 processes to seek remedies as to why gay people were not enjoying CETA 26 appointments within gay organizations. As you notice in Los Angeles, 27many, many people were included in the Gay Community Center by the CETA. 28

Although the reputation in San Francisco may be that it's liberal in 1 2 these areas, as a matter of fact, legally it is not. We found that 3 where discrimination butts up against the Federal Government, we can go 4 no further because there was no Federal law, and there was no State law, 5 and since you were depending upon the local city agency which was 6 discriminating, they didn't even conform to their own local ordinances 7 in San Francisco which we had--really had on help right. So we know 8 very seriously the problem. And I want to mention one other thing that 9 when comes to employment. No much attention is given to the very young 10 between the 14 and 17, particularly if they happen to be gay in the 11 minority. Most of the young fellows and young women are common to a 12 center, we found, lacked the very basic identification necessary even 13 to get a job despite the fact that they've been in and out of incar-14 cerating facilities for years. When they turn them out of the youth 15 guidance facility, they don't even give them a birth certificate if 16 they haven't got one, and they don't even tell them how to get social 17 security, so they wind up on the street being a nuisance to the public 18 and no one ever said do you have a birth certificate, and how do you 19 get one. So when this problem (end of tape)--basically innocent, they 20 become victims of society, so when they come to an agency in the 21 government and they say "Have you ever been arrested?", it's not 22 whether you've ever been guilty of anything, but "Have you ever been 23 arrested?" These kids, when they grow up, don't even apply. So I 24 want to make that point in looking at fairness when you look at 25 minority groups. Well, now "Scope". The reason we put the "Scope" 26 under a separate category because all of us have to understand what 27 we're talking about. We can look at this thing theoretically, so 28 we're going to raise you as a number of questions, what are we talking

C

you consider, because you're going to have before you people who are 1 going to have, no--been arrested, tried under these laws which are 2 subsequently declared unconstitutional. And I bring this up because 3 they're--may break any day now a case out of the Supreme Court dealing 4 with the whole question of 647A; 647A is a sexual conduct law which is 5 on the verge, we hope, of being overturned. If it's overturned, and we ò hope rightfully, then this is going to leave you with a large category ٢ of persons with arrest records for a crime that the Supreme Court 8 hopefully will eventually declare nonconstitutional kind of a situation. 9 You have to think of the remedy for that. Then you have to think of 10 other kinds of duties that are regulatory Barney Haskins. If your 11 12 discrimination is insidious, minorities who are minorities - you know, 13 racial minorities know how it works, but gay minorities also have an 14 experience which is not generally understood. There are such things as 15 taunting, there is depriving, and there is exclusion. Now we can't say that you can go in and have employees' conduct - their individual 16 17 conduct toward another employee - regulated, but you can also be conscious of it and have some kind of process of enlightenment. You can't 18 19 make one person love another, you can't even make them tolerate another, 20 but you can make them at least behave as if they do. And that is the next best thing. You can't control what they think, but you can certainly 21 22encourage them to behave in a manner that is more acceptable socially. This is to permit a person who happens to be gay not to become the 23 24 victim of the kind of insidious, subtle discrimination that causes 25 people to leave their job, even though they have a right to stay there. Then there's the question of "How far does the government wish to go?"26 27 It's altruistic to create these new rules and regulations and promulgate 28 peace and harmony among the tribe. But, if the gay people are not

about. We know that this is a unique thing in California. It's only 1 2 happened one other place in Pennsylvania. We know that what we have to 3 do as people in the gay community, try to be helpful. This is not an advocacy kind of thing where one side takes a position. If we can do 4 5 something to make it sensible, then we want to at least raise the questions which you should be able to answer. Because, apparently now, 6 7 with the two mandates; one from the Supreme Court and the other by Executive Order, something is being said loudly and clearly, that there 8 9 has to be an end to discrimination based on--now, we have used to words, 10 "sexual orientation", "sexual preference". All of us have an idea what 11 words mean. One of the functions that we've got to get to is very 12 basically what we mean when we use, at the State level officially, the 13 term "sexual orientation", as differentiated from "sexual preference". Now we may get many answers, but I think we have to decide the meaning 14 15 of those two terms because they do appear now in these mandates from the 16 court and from the Governor. The--also this gives rise to a concept of 17 law. Now those who are subject to discrimination because of sexual 18 orientation - we're talking particularly of gay men and women - does 19 this now mean that we can consider gay minorities a "minority" in that 20 very legalistic sense of the word where it becomes a suspect class with 21 more protections under the law. Those are words of art that are used at 22 law, and they have meaning. This Board's going to be dealing with 23 things on a very legalistic sense, so that these definitions from some-24 one within your agency should be sat down so that those of us who have 25 to utilize your facilities in implementing these mandates will know that when we say "minority" or "sexual orientation" or "sexual preference" or 26 whatever, that we know clearly the parameters of the words as they're 27 28 being used. Now, when we get these mandates we're talking about

about. We know that this is a unique thing in California. It's only 1 happened one other place in Pennsylvania. We know that what we have to 2 do as people in the gay community, try to be helpful. This is not an 3 advocacy kind of thing where one side takes a position. 4 If we can do something to make it sensible, then we want to at least raise the 5 questions which you should be able to answer. Because, apparently now, 9 with the two mandates; one from the Supreme Court and the other by 1 Executive Order, something is being said loudly and clearly, that there 8 has to be an end to discrimination based on -- now, we have used to words, 6 "sexual orientation", "sexual preference". All of us have an idea what Û Î words mean. One of the functions that we've got to get to is very 11 12 besically what we mean when we use, at the State level officially, the term "sexual orientation", as differentiated from "sexual preference". 13 14Now we may get many answers, but I think we have to decide the meaning 15 of those two terms because they do appear now in these mandates from the 16 court and from the Governor. The--also this gives rise to a concept of 17 law. Now those who are subject to discrimination because of sexual orientation - we're talking particularly of gay men and women - does 18 19 this now mean that we can consider gay minorities a "minority" in that very legalistic sense of the word where it becomes a suspect class with 20 more protections under the law. Those are words of art that are used at 2122law, and they have meaning. This Board's going to be dealing with 23 things on a very legalistic sense, so that these definitions from some-24one within your agency should be sat down so that those of us who have to utilize your facilities in implementing these mandates will know that 25 when we say "minority" or "sexual orientation" or "sexual preference" or 26 whatever, that we know clearly the parameters of the words as they're 2.7 28 being used. Now, when we get these mandates we're talking about

government. And then, government is an interesting phenomenon. How 1 deeply does this mandate, or these mandates, penetrate into the govern-2 3 mental system. Does it mean every branch within every function; what 4 agencies are included or, to put it more gently I hope, are there any 5 agencies or functions that are excluded; does it go so far as to go into these voluntary ad hoc committees that are sometimes set up to 6 7 solve particular problems within the government. Then we have other 8 concepts that you deal with. We're talking about homosexuality. 0nly 9 talking about the homosexuality in employees that characterizes those 10 who are acting out their homosexuality. Being gay in a sense of out of the closet or merely being gay in the closet, is another aspect of 11 homosexuality. Because the two different things create problems for 12 13 a Board like yours. In trying to solve the problem of protecting some--14 somebody's rights to be a homosexual and employed, how do we protect 15 his desire to be private, or her desire to be private, because here 16 we're talking about the right to be a homosexual and not to be wearing 17 a pink ribbon or pink star and say now this is the resident homosexual 18 in the office. It isn't the same thing as affirmative action is what 19 I'm underscoring. There is a desire to be homosexual in many people 20 without having to wear it as a badge, and yet they also have to be 21 protected within the very system that guarantees them the right to 22 their private homosexual conduct as well as their living a gay lifestyle openly. I have enumerated these so I try not to forget them, and I 23 24 rewrote the thing up once, but I think we have to look at the role of law enforcement in the past; having enforced laws which were ultimately 25 26 declared unconstitutional or, in the other alternative, when a more enlightened Legislature comes in, overturns them as being improper types 27 28 of legislation for governments to be getting into. Now these are things

you consider, because you're going to have before you people who are 1 going to have, no--been arrested, tried under these laws which are 2 subsequently declared unconstitutional. And I bring this up because 3 4 they're--may break any day now a case out of the Supreme Court dealing with the whole question of 647A; 647A is a sexual conduct law which is 5 on the verge, we hope, of being overturned. If it's overturned, and we 6 7 hope rightfully, then this is going to leave you with a large category 8 of persons with arrest records for a crime that the Supreme Court 9 hopefully will eventually declare nonconstitutional kind of a situation. 10 You have to think of the remedy for that. Then you have to think of 11 other kinds of duties that are regulatory Barney Haskins. If your 12 discrimination is insidious, minorities who are minorities - you know, 13 racial minorities know how it works, but gay minorities also have an 14 experience which is not generally understood. There are such things as 15 taunting, there is depriving, and there is exclusion. Now we can't say 16 that you can go in and have employees' conduct - their individual 17 conduct toward another employee - regulated, but you can also be con-18 scious of it and have some kind of process of enlightenment. You can't 19 make one person love another, you can't even make them tolerate another, 20 but you can make them at least behave as if they do. And that is the 21 next best thing. You can't control what they think, but you can certainly 22 encourage them to behave in a manner that is more acceptable socially. 23 This is to permit a person who happens to be gay not to become the 24 victim of the kind of insidious, subtle discrimination that causes 25 people to leave their job, even though they have a right to stay there. 26 Then there's the question of "How far does the government wish to go?" 27 It's altruistic to create these new rules and regulations and promulgate 28 peace and harmony among the tribe. But, if the gay people are not

you consider, because you're going to have before you people who are 1 2 going to have, no--been arrested, tried under these laws which are 3 subsequently declared unconstitutional. And I bring this up because they're--may break any day now a case out of the Supreme Court dealing 4 with the whole question of 647A; 647A is a sexual conduct law which is 5 on the verge, we hope, of being overturned. If it's overturned, and we ò hope rightfully, then this is going to leave you with a large category ۲ of persons with arrest records for a crime that the Supreme Court 8 hopefully will eventually declare nonconstitutional kind of a situation. .6 You have to think of the remedy for that. Then you have to think of 10 other kinds of duties that are regulatory Barney Haskins. If your 11 discrimination is insidious, minorities who are minorities - you know, 12 13 racial minorities know how it works, but gay minorities also have an 1.4 experience which is not generally understood. There are such things as taunting, there is depriving, and there is exclusion. Now we can't say 15 16 that you can go in and have employees' conduct - their individual conduct toward another employee - regulated, but you can also be con-17 18 scious of it and have some kind of process of enlightenment. You can't make one person love another, you can't even make them tolerate another, 1.9 20 but you can make them at least behave as if they do. And that is the 21next best thing. You can't control what they think, but you can certainly 22encourage them to behave in a manner that is more acceptable socially. This is to permit a person who happens to be gay not to become the 23 victim of the kind of insidious, subtle discrimination that causes 2425 people to leave their job, even though they have a right to stay there. 26 Then there's the question of "How far does the government wish to go?" 27 It's altruistic to create these new rules and regulations and promulgate 28 peace and harmony among the tribe. But, if the gay people are not

appointed to highest levels of government, as well as the lowest levels 1 of government, then will this Board in evaluating these process say that 2 3 this is a form of discrimination being practiced by the government? For 4 example, we'll be very happy to see traditional appointments of people 5 on this Board. And I think particularly on this Board would be a happy place to see gay representation, so that when you're talking about boards 6 7 and agencies and judgeships and this kind of thing, these are the kind of 8 things the government has to consider if it intends to meaningful and 9 not just say the words without acting on it. Then we're getting into other areas that are controled by the government in terms of employment 10 The government's right to license and regulate may also be used 11 policy. 12 as a technique of discrimination. If the standards for licensing and permitting a person to function at their job is subject to State 13 14 regulation. How far does the intent of this Board in its good will 15 extend itself to at least educate other facilities within the government 16 not use their licensing power to discriminate against minorities, gay 17 people, any person who is technically, and by right, ought to be 18 protected. Then we get one step further out. The State engages many 19 contractors to accomplish the State's business. Now, if the State is 20 doing this, will the State, through a Board like this where standards 21 establish this policy, try to educate these contractors either directly by requiring it, or by moral suasion insisting upon it, that they them-·22 23 selves, as contractors to the State performing State functions, do not 24 discriminate. This then proliferates one step further. When you're 25 dealing with con--unions which deal with the State, now the unions will 26 negotiate a contract. They have every right to have their standards set 27 forth and presented to the State. Now, does the State, using its role, again moral suasion, say to the union contractors, "We do not con--we do

20

appointed to highest levels of government, as well as the lowest levels Ţ of government, then will this Board in evaluating these process say that 2 this is a form of discrimination being practiced by the government? 3 FOT example, we'll be very happy to see traditional appointments of people 4 on this Board. And I think particularly on this Board would be a happy 5 place to see gay representation, so that when you're talking about boards 9 and agencies and judgeships and this kind of thing, these are the kind of ٢ things the government has to consider if it intends to meaningful and 8 not just say the words without acting on it. Then we're getting into 6 other areas that are controled by the government in terms of employment 10 The government's right to license and regulate may also be used policy. 11 as a technique of discrimination. If the standards for licensing and 12 permitting a person to function at their job is subject to State 13 regulation. How far does the intent of this Board in its good will 14extend itself to at least educate other facilities within the government 15 not use their licensing power to discriminate against minorities, gay 16 people, any person who is technically, and by right, ought to be 17 18 protected. Then we get one step further out. The State engages many 19 contractors to accomplish the State's business. Now, if the State is 20 doing this, will the State, through a Board like this where standards establish this policy, try to educate these contractors either directly 21by requiring it, or by moral sussion insisting upon it, that they them-22 selves, as contractors to the State performing State functions, do not 23 discriminate. This then proliferates one step further. When you're 24 dealing with con-unions which deal with the State, now the unions will 25 negotiate a contract. They have every right to have their standards set 26 forth and presented to the State. Now, does the State, using its role, 27again moral suasion, say to the union contractors, "We do not con--we do 28

discriminate against anybody here at the State level; therefore, we would 1 like to include in this union contract the same concept". Now we don't 2 3 know whether you can sell that to a union, but will you as proponents of this, encourage them to include such concepts in their contract. Now 4 5 these are questions; this is not us telling you these things have to be done. We're trying to now show you the scope of the problems which could 6 ultimately arise which may, from one source or another, wind up on your 7 8 desk. And we don't know how to answer all these questions for you. We 9 would attempt to bring up some questions, but we think they have to be 10 looked at. We get into funding. What role does State funding have in 11 the State, and employment in other places so that we could ask legiti-12 mately if the State money is being employed in a given project, should 13 the standards of employment that benefit from this funding also be 14 encouraged to be nondiscriminatory so that the State funding is not used 15 by somebody or some group that's receiving it to discriminate against 16 minorities, gay people, women, or whatever. Then, how are you prepared, 17 for example, to implement these mandates in very sensitive areas? Now 18 within the State there are agencies that are technically sensitive and 19 we, as gay people, understand it because there is a lot of resistance. 20 We know teachers are already theoretically protected, but there is 21 always the question of teachers, police officers, the Department of ·22 Corrections, vocational guidance, rehabilitation, alcoholic rehabilita-23 tion, the Attorney General's Office, many sensitive areas that are going to have problems that give rise to problems that you have to consider. 24 25 We can't ignore them, so we think that they should be at least be 26 thought about. Already the question of the role of loved ones' benefits, health plans; its hard to pin this down. There's no recourse for gay 27 28 people who happen to be--have long-standing relationships. The State

discriminate against anybody here at the State level; therefore, we would 1 like to include in this union contract the same concept". Now we don't 2 know whether you can sell that to a union, but will you as proponents of ε this, encourage them to include such concepts in their contract. Now Ÿ these are questions; this is not us telling you these things have to be 5 We're trying to now show you the scope of the problems which could 9 .enob ultimately arise which may, from one source or another, wind up on your ۲ And we don't know how to answer all these questions for you. desk. 8 эW 6 would attempt to bring up some questions, but we think they have to be We get into funding. What role does State funding have in 10 looked at. the State, and employment in other places so that we could ask legiti-11 mately if the State money is being employed in a given project, should 12 the standards of employment that benefit from this funding also be 13 encouraged to be nondiscriminatory so that the State funding is not used 14 by somebody or some group that's receiving it to discriminate against 15 16 minorities, gay people, women, or whatever. Then, how are you prepared, 17 for example, to implement these mandates in very sensitive areas? Now 18 within the State there are agencies that are technically scnsitive and 19 we, as gay people, understand it because there is a lot of resistance. 20 We know teachers are already theoretically protected, but there is 21always the question of teachers, police officers, the Department of 22 Corrections, vocational guidance, rehabilitation, alcoholic rehabilita-23tion, the Attorney General's Office, many sensitive areas that are going to have problems that give rise to problems that you have to consider. 2425 We can't ignore them, so we think that they should be at least be thought about. Already the question of the role of loved ones' benefits, 26 health plans; its hard to pin this down. There's no recourse for gay 2728 The State people who happen to be--have long-standing relationships.

does not permit marriage. It's not necessarily the concept, which is a 1 2 heterosexual concept, that can be easily translated into homosexual 3 lifestyles. But it may, and probably will, create problems in the areas 4 of benefits because a person who has lived with a partner, male, female 5 to women, to men, of long standing may look to the State for the same 6 benefits it's making to others who enjoy these benefits merely because 7 there's a State licensing procedure by which they declare themselves 8 partners and get a license and they marry. Also we would like--I would 9 like--I raised the question to myself and I wrote it down, is an opinion 10 from this Board, itself, and its legal counsel as to how it regards the 11 Executive Order and these mandates coming down from the courts. Do 12 these mandates in this form have the power of law in the sense that the 13 Legislature creates law so that recourse is eventually to the courts to 14 enforce a mandate. How you want to approach this; these are technical 15 and legal questions which at one point or another are going to be 16 raised. If someone thinks they have a right under "law", are they 17 thinking of it correctly or incorrectly and what are the parameters of 18 these mandated orders and court decisions. I bring this up again because 19 I read in the newspapers very recently; I know none of the facts; I know 20 none of the merits of the case so it's not the merits of this case that 21 I'm going to discuss. I read of a situation that came before this group 22 having to do with the conduct of a police offi--of a Highway Police 23 Officer. He did nothing apparently improper himself, but he associated 24 with individuals who may or may not have engaged in criminal activity or 25 improper moral activity in a private residence with people charged to go 26 to this party where there was an inference there may have been prostitu-27 tion consequently because of the technical involvement of someone paying 28 to go to a party and there were transvestites present with whom the

does not permit marriage. It's not necessarily the concept, which is a 1 heterosexual concept, that can be easily translated into homosexual 2 lifestyles. But it may, and probably will, create problems in the areas 3 of benefits because a person who has lived with a partner, male, female 4 to women, to men, of long standing may look to the State for the same 5 benefits it's making to others who enjoy these benefits merely because 9 there's a State licensing procedure by which they declare themselves 7 partners and get a license and they marry. Also we would like--I would 8 like -- I raised the question to myself and I wrote it down, is an opinion 6 from this Board, itself, and its legal counsel as to how it regards the 10 1.1 Executive Order and these mandates coming down from the courts. Do these mandates in this form have the power of law in the sense that the 12 13 Legislature creates law so that recourse is eventually to the courts to 14 enforce a mandate. How you want to approach this; these are technical and legal questions which at one point or another are going to be 15 16 raised. If someone thinks they have a right under "law", are they 17 thinking of it correctly or incorrectly and what are the parameters of 18 these mandated orders and court decisions. I bring this up again because 1.9 I read in the newspapers very recently; I know none of the facts; I know 20 none of the merits of the case so it's not the merits of this case that 21I'm going to discuss. I read of a situation that came before this group 22having to do with the conduct of a police offi--of a Highway Police 23Officer. He did nothing apparently improper himself, but he associated 24with individuals who may or may not have engaged in criminal activity or 25 improper moral activity in a private residence with people charged to go 26 to this party where there was an inference there may have been prostitu-27 tion consequently because of the technical involvement of someone paying 28 to go to a party and there were transvestites present with whom the
police officer associated, and this kind of conduct caused this man, 1 according to the newspaper reports, to lose his position with the 2 3 California Highway Patrol. Now, regardless of the merits, there are 4 questions dealing here with the conduct of the employees of the State. Police officers may have a higher standard of conduct to which they must 5 6 adhere; that is not the question. I'm showing that these problems of 7 association with persons like a transvestite, who may or may not be a homosexual by the way, that phenomenon is not confined to homosexuals 8 and some studies indicate it's one--the fact the heterosexual sexual 9 10 adjustment problem rather than a homosexual one. But it really brings 11 up the point of employees associating in an environment with people 12 whose sexual proclivities are not the standard that California Highway 13 Police Officers are normally expected to have, according to their own 14 Then, does this mean that now that these mandates have come criteria. 15 down that the burden of proof, in this technical sense of word--the 16 word, is now being shifted so there has to be a very strong compelling 17 State interest before these proofs are considered so that they're strong 18 enough to act against someone who engages in the kind of conduct that 19 used to be reprehensible, the rational basis; I'm using that term as a 20 word of art - is this going to be now set aside for the burden of proof 21 being shifted on the State, this Board, to prove that the conduct in 22 question is so bad that it has to come to the attention of the State 23 because of compelling State reasons to know or get involved. Switching 24 the burden of proof from the accused in a sense, to the State agency 25 which may bring the accusations. It gets down to it about gay people 26 going to be a genuine minority in a protected suspect class category. 27 Now what we're really doing is posing questions which you may, undoubtedly, 28 have to consider in the future. There are probably many more problems.

police officer associated, and this kind of conduct caused this man, 1 according to the newspaper reports, to lose his position with the 2 California Highway Patrol. Now, regardless of the merits, there are 3 questions dealing here with the conduct of the employees of the State. 4 Police officers may have a higher standard of conduct to which they must 5 adhere; that is not the question. I'm showing that these problems of 9 association with persons like a transvestite, who may or may not be a 7 homosexual by the way, that phenomenon is not confined to homosexuals 8 and some studies indicate it's one--the fact the heterosexual sexual 6 adjustment problem rather than a homosexual one. But it really brings 10 up the point of employees associating in an environment with people 11 whose sexual proclivities are not the standard that California Highway 12 Police Officers are normally expected to have, according to their own 13 Then, does this mean that now that these mandates have come 14 criteria. down that the burden of proof, in this technical sense of word--the 15 16 word, is now being shifted so there has to be a very strong compelling State interest before these proofs are considered so that they're strong 17 18 enough to act against someone who engages in the kind of conduct that used to be reprehensible, the rational basis; I'm using that term as a 19 20 word of art - is this going to be now set aside for the burden of proof being shifted on the State, this Board, to prove that the conduct in 21 question is so bad that it has to come to the attention of the State 22 because of compelling State reasons to know or get involved. Switching 23 the burden of proof from the accused in a sense, to the State agency 24 25 which may bring the accusations. It gets down to it about gay people 26 going to be a genuine minority in a protected suspect class category. 27 New what we're really doing is posing questions which you may, undoubtedly have to consider in the future. There are probably many more problems. 28

We try to think up problems as they rationally could come from the 1 2 normal kind of business that you deal with. This is not to create problems by talking about them, but perhaps by identifying the problems 3 4 that may come, there may be some way that they could be anticipated and solutions to be, at least the techniques, the use of words, the concept 5 suspect/nonsuspect burden of proof, the way these things are going to be 6 7 handled, would at least be understood by those of us who may be the very ones who have to, on the behalf of others, help them bring a com-8 9 plaint before you. Not that we have to be in an antagonistic relation-10 ship to this Board, but that this Board actually serves the role of protecting gay people as the ultimate source within the agency structure; 11 the administrative, adjudicative structure that will, supposedly now, 12 help gay people adjust to being employed by the State and getting a fair 13 shake. Or, in the alternative, and I would say are gay people to keep 14 their lower expectations and cut down their horizons so they don't get 15 to the point of disappointment? We'd like to cooperate; that's what 16 17 we're here for.

Speaker: Thank you Paul, and as Paul said that list is not the definitive word; I'm sure there are many other things that we--(unintelligible)--

Paul Hardman: Illustrative rather than definitive.

21

Speaker: Right, as we were asking that the Fair Employment
Practices Act be interpreted. Okay, the next presentation would be by
Anthony Sylvestry. He is the Chairperson of the Pennsylvania Council
for Sexual Minorities. He's a sociologist; he's an editor of the
Journal of Homosexuality; he's an administrator of the Aramen Center in
Philadelphia, which is an out-patient psychiatric clinic for sexual
minority persons, and he's a member of numerous community and civil

We try to think up problems as they rationally could come from the 1 normal kind of business that you deal with. This is not to create 2 problems by talking about them, but perhaps by identifying the problems ε that may come, there may be some way that they could be anticipated and 1 solutions to be, at least the techniques, the use of words, the concept 5 suspect/nonsuspect burden of proof, the way these things are going to be 9 handled, would at least be understood by those of us who may be the Ϊ. very ones who have to, ou the behalf of others, help them bring a com-3 plaint before you. Not that we have to be in an autagonistic relation-6 ship to this Board, but that this Board actually serves the role of 10 protecting gay people as the ultimate source within the agency structure; 11 the administrative, adjudicative structure that will, supposedly now, 12 help gay people adjust to being employed by the State and getting a fair. 13 shake. Or, in the alternative, and I would say are gay people to keep 14 their lower expectations and cut down their horizons so they don't get 15 to the point of disappointment? We'd like to cooperate; that's what 91 77 we're here for.

18 Speaker: Thank you Paul, and as Paul said that list is not the 19 definitive word; I'm sure there are many other things that we--20 (unintelligible)--

Illustrative rather than definitive. Paul Hardman: 11 Right, as we were asking that the Fair Employment Speaker: 2.2Practices Act be interpreted. Okay, the next presentation would be by 23 Anthony Sylvestry. He is the Chairperson of the Pennsylvania Council 24 for Sexual Minerities. Up's a sociologist; he's an editor of the 25 Cournal of Homosexuality; he's an administrator of the Aramen Center in 26 Philadelphia, which is an out-patient psychiatric clinic for sexual 25 mineticy persons, and he's a member of numerous community and civil 28

1 rights groups, including the ACLU and now--and he's a founder of the--of 2 Center County Minority Rights Democratic Club, and hopefully Tony will 3 tell us that it's all okay and we can really do something here and in 4 Pennsylvania they've worked out all their problems or something.

5 Tony Sylvestry: Well, I want to thank you for inviting me. I keep 6 hoping that the day will come when there will be a conference for bureau-7 crats with expertise in this area. Right now, between the two States, I 8 guess we could meet in Iowa somewhere (laughter) to discuss those issues, 9 but right now there aren't too many people who really had to work in the 10 area and I think our experience in Pennsylvania has been a very exciting 11 area to work in; one that needs a little bit of courage and a lot of 12 patience I guess. Let me talk briefly now; our time's getting short. A 13 council was established by Executive Order by Governor Schaup - he's 14 issued three Orders; the last Order is included in a package of material 15 which I'll give you. Our court order, unlike yours, deals with issues 16 other than employment; we deal with housing accommodations, contracts, 17 provision of services and "any other matter whatsoever". We've got them 18 all; we are empowered to work towards ending discrimination; we accept 19 complaints from all citizens and try to have those complaints handled 20 (unintelligible) we deal with education with local state workers and the 21 public, and we work with state agencies to see that discrimination in 22 their agency comes to an end. We thought, when we were first given the 23 job, that it was relatively simple; that it was simply a matter of 24 adding another category to the already existing categories needing protection. We found that--well first of all, nothing is simple in 25 26 State Government and we found, secondly, that the issues, such as the 27 issues that Paul has raised, were very complex. There were issues that 28 needed a lot of care who aren't going to blunder. We have been successful.

rights groups, including the ACLU and now--and he's a founder of the--of
 Center County Minority Rights Democratic Club, and hopefully Tony will
 tell us that it's all okay and we can really do something here and in
 Pennsylvania they've worked out all their problems or something.

7 Tony Sylvestry: Well, I want to thank you for inviting me. I keep 9 hoping that the day will come when there will be a conference for bureau-7 crats with expertise in this area. Right now, between the two States, I 8 guess we could meet in Iowa somewhere (laughter) to discuss those issues, 6 but right now there aren't too many people who really had to work in the 01 area and I think our experience in Pennsylvania has been a very exciting 11 area to work in; one that needs a little bit of courage and a lot of 12 patience I guess. Let me talk briefly now; our time's getting short. 1.3 council was established by Executive Order by Governor Schaup - he's 14 issued three Orders; the last Order is included in a package of material 15 which I'll give you. Our court order, unlike yours, deals with issues 1.6 other than employment; we deal with housing accommodations, contracts, 17 provision of services and "any other matter whatsoever". We've got them 1.8 all; we are empowered to work towards ending discrimination; we accept 61 complaints from all citizens and try to have those complaints handled ΣÛ (unintelligible) we deal with education with local state workers and the 21 public, and we work with state agencies to see that discrimination in 2.2 their agency comes to an end. We thought, when we were first given the 23 job, that it was relatively simple; that it was simply a matter of adding another category to the already existing categories needing 24 We found that--well first of all, nothing is simple in protection. 25 State Government and we found, secondly, that the issues, such as the 26 issues that Paul has raised, were very complex. There were issues that 27 needed a lot of care who aren't going to blunder. We have been successful 28

1 We've only gotten one or two ruffles in the press, and I'll mention one 2 of them later just to give you some warning. Now we've been successful; 3 we've worked very slowly; we've worked with representatives from the 4 Governor's Office, with the various agencies we're working with, and 5 from representatives of sexual minority communities. Unlike California, our work deals not only with homosexuals but with transvestites and 6 7 transsexuals, so we have a wider population, and we have members of all 8 those groups on our council. The issue of centralization, I think, is 9 important and of consideration. We found that there were few people who 10 really understood the issues. I think Paul has raised a lot of them. Ι 11 think it becomes clear that you can't expect people, unless they've been 12 trained to deal--to deal with the problems that have been raised. Our 13 biggest press; the press doesn't usually notice you until there's a 14 stake, and the biggest press came about with the Department of Welfare. 15 We had urged the Secretary of Welfare to issue a policy statement that 16 there would be no discrimination in the provisions of services of that 17 Department. The way the Department chose to do it was through their 18 affirmative action goals and those goals are general. Attached to those 19 goals are what they call the plans, and in those plans, I won't use the 20 word "quota" - that would get the people in Welfare very upset, and in those plans they discuss recruitment of particular numbers of minorities. 21 22 We were very clear that we did not want that section of the affirmative action bulletin to have anything about homosexuality; that it is illegal, 23 it is improper, and we weren't advocating that there be hiring of numbers 24 of gay people. Some bureaucrat along the line wasn't aware that they 25 26 included sexual orientation to the (quota part of the affirmative action document) and the press had a field day for about three days. Other 27 28 than that, our council is unnoticed, as most bureauocracies are, our

We've only gotten one or two ruffles in the press, and I'll mention one 1 of them later just to give you some warning. Now we've been successful; 2 ε we've worked very slowly; we've worked with representatives from the Governor's Office, with the various agencies we're working with, and 4 from representatives of sexual minority communities. Unlike California, 5 д our work deals not only with homosexuals but with transvestites and 5 transsexuals, so we have a wider population, and we have members of all 8 those groups on our council. The issue of centralization, I think, is 9 important and of consideration. We found that there were few people who 10 really understood the issues. I think Paul has raised a lot of them. Ι 11 think it becomes clear that you can't expect people, unless they've been 12 trained to deal--to deal with the problems that have been raised. .0ur 13 biggest press; the press doesn't usually notice you until there's a 14 stake, and the biggest press came about with the Department of Welfare. 15 We had urged the Secretary of Welfare to issue a policy statement that 16 there would be no discrimination in the provisions of services of that 17 The way the Department chose to do it was through their Department. 18 affirmative action goals and those goals are general. Attached to those 19 goals are what they call the plans, and in those plans, I won't use the 20 word "quota" - that would get the people in Welfare very upset, and in 21 those plans they discuss recruitment of particular numbers of minorities. 22 We were very clear that we did not want that section of the affirmative 23action bulletin to have anything about homosexuality; that it is illegal, 24 it is improper, and we weren't advocating that there be lifting of numbers 25 of gay people. Some bureaucrat along the line wasn't aware that they 26 included sexual orientation to the (quota part of the affirmative action document) and the press had a field day for about three days. Other 27° than that, our council is unnoticed, as most bureaucracies are, our 28

work is not paid attention to and we're happy with that, I must say. 1 2 The issues that we find around the gayish naturalist bureaucrats are picky-neat. They don't--aren't the same with other minorities. 3 There are two particular problems that we've found. The first is the issue of 4 5 silence. In our society there has been a taboo on the issue of homosexuality, and that taboo extends to every profession; health workers, 6 lawyers, professors, are not taught very much about sexuality. So what 7 happens is that our staff is--the staff in all of our agencies are 8 really pretty good normally when it comes to the issue. They don't even 9 know the difference, for instance, between a transvestite, homosexual, 10 11 transsexual, so when we go in and tell them they have certain responsibilities in the area, they're not even sure of who these people are. 12 13 They have no way of discriminating when a person comes to them if that 14 person, in fact, is a homosexual or if that person is transvestite, and if so, where do they fit in our particular policies and programs. 15 So we 16 have to do a lot of education. The silence issue was crippling and it's 17 taken our first--you know, first area of attention. The second issue 18 unique to gays, it seems to me, is the issue of the invisibility. That 19 becomes in people who have alluded to that era; that becomes a particular 20 problem. In Pennsylvania we still have sodomy that goes on the books, 21 and in Pennsylvania we have no jurisdiction where there's protection in 22 employment except the Governor's Executive Order. If a worker comes to 23 us for help, if he has been discriminated against, we have to assure 24 that worker that the fact that they're following the process, the fact 25 that they're getting involved in the program, will not end in harassment 26 to them. I suggest that you will find that there will be very few 27 complaints unless the gay people out there are very sure that in seeking redress they will not be subject to further discrimination. There are

27

work is not paid attention to and verge hanny with that. I must say. ÷ The issues that we find accord the govine naturalist burnhards are ç victor-heat. They don't --erst't the arms with other simerities. ອງເດະມີໃ are two peridaphar mobiles that we retwo found. The final is and the use the of which we are addedy there had been a tehou or the instead of borner accuelding, and that takes entends to every profession, health verifiers, à lewyone, professore, and they't very rank fout annality. So what ς. ers school our etail is--the right in all of our reaches are radily pratty good non-vally view it coust to the issue. Shey don't even Ģ imov the officerate, for a stance, between a transverities, harcesmall, 0 f ananasenal, cowine vo go in and tell then they have contain responsii i bilities in the area, they not even our of the these years. 51 They have it any of executedizating when a person cover to them if that 13 person, in fact, is a homosexual or if that person is transvertice, and à., 15 no, where do they like in our craticaler colicies and propagate. So we $\epsilon_{\rm A}$ have to do a lot of show thou. The allered issue was origining and ft's Ċ. caken our lirst--vou iten, first area of attenuion. The second issue $\sum_{i=1}^{n} \frac{1}{i}$ unique to see s. it succes to re, in the issue of the invisibility. Then 81 recomes in people who envire likeded to that that recomes a percenter 1.9 2.0 problem. In Fenerylwenia we still have sodeny that goes on the books, and in Fernsylvanic ve here so jurisdiction where there's protection in $\mathbb{E}^{\mathcal{C}}$ analoment encart the Grounner's Executive ander. If a werker cenes to as for help. If its has been discriminated yesture, we have to escure 11 that worker that the fact that the following the measure for 35 that they're getting involved in the propuss, will not and in housessent ĉΣ to then. I suggest thet you will find that there will be very lew 35 completinte pulces the gay popule out there are very sure that in section \mathbb{K} 38 redrees they will not be subject to further disordation. There are

many gay people who are married; their spouses might not know about 1 2 their homosexuality; there are gay people living with their parents and 3 their parents might not know about their homosexuality; if that worker 4 is going to use the Executive Order, they have to be assured that they're 5 going to be protected; that their use--that their seeking the protection 6 is not going to backfire on them. And so we have had to be very, very 7 stringent setting off mechanisms to assure confidentiality. Among some 8 of the things that we've had to do, and I'll just be very brief, I've a 9 copy of our Annual Report here and that might help you further, just to 10 tell you a few of the things that I think are important; we had to 11 educate ourselves. I've mentioned this group that administers against 12 the order. We had to become familiar with the problems of disabled gay 13 people, of Black people, of alcoholic gay people, or particular con-14 stiuents in the gay community. All of them have different problems and 15 all of whom need attention paid to their needs. So we had among the 16 (unintelligible) programs around these particular issues so that we, 17 ourselves, are educated and sensitive to the problems. We had found it 18 necessary to establish mechanisms for discussing and interpreting the 19 issues, as Paul has raised; and as I say, the council, just in its 20 membership, intends to do that. We are constantly addressing these 21 particular issues, and others. We've had to establish a mechanism for 22 notifying people or the staffs--staff of the various State agencies, all 23 of the employees, contractors with the State, possible applicants, gay 24 groups; we've had to have mechanisms for notifying them about the Order, 25 its interpretation, and the mechanisms available for them. In Pennsylvania 26 we have a number of agencies dealing with discrimination; Human Relations 27 Commission, affirmative action, the various unions, and we've had to let 28 them each know what the mechanisms were so that they could plug into it

the light particular and the stated; their sponses that had the show about the we strang whole date grankl alrous was ave shell ivit lemosomer that usin asserto rigión can usor sinut fastr sceneration di terra verient i de sotres de la classica entre varia , calera estramente els nes os gettos de la resterior of estime that teft-or then be the base of a start ostart of a start of a star temper types of an bet period to the later . mill to entit and at taken bet al omen pares. Lynderhinedd oneo chwaas en erritae yn clête euliddes naerriwir fa s privation that service is sever do, and if it is the very size is the start of the on and include how give distants in the end the week was by group in of and we contract or problem is not contracted and the real state is - destand incontribute dark opens shid basetdees and Countribution accords. the order. So had been faither raise faither when the problem of the second 13 And analiang prophilis and as is in itil wither two and all advecting 21 set converted setures reid to shedy needs. Stars the to she und accident of the second stand these solutions as a character way 16 the beaution of the second of a stability of the second second second second second second second second second 9 and pathematerial barry thereals the test to a label see to wroke a consistence. services in the service set that the company contraction addressed the shares 12.5 empleetest Geenes, and Oberte. Their s hell to establish a modulation for 1.1 lin lessons ets), so ber the birth state of the second state state and the state state with the el 366 errigeres, continentare sittir fina i stal o arfilia argunatina erriger erri 11 student year year and the interest stational four solidities through the distance from a 42 1 shine the formation of the second and and the for the for them. It found the 62 ve prve a svakan av se**encia**n **(ealding wi**th a **isum**stantiner) (svettinga ξŚ Conste<mark>nion,</mark> affin artics patient, the vondors addres, or invelve lise incl 81 ther each know what the mechanisms were so that ther and that into it.

when they got complaints. We've had to keep up avenues of communication 1 2 with them. Now this, again, is particular to the gayish, you don't have this problem because usually if in, say the affirmative action end 3 4 of things, they have their protection for the various minorities. As I said, there are various channels for people to go through. In Pennsylvania 5 6 we have the one council so we had to set up a new method and one that didn't exist before to get those complaints to us. That, of course, 7 means educating the staffs of those agencies as well so that they have 8 the ability to carry through. The training issue mentioned--I want to 9 emphasize that and really end with that--the training issue we had found 10 to be of major importance. We found it for two reasons: one, because 11 if we expect citizens to come to us with complaints, they have a right 12 to know that they are going to be met with people who are, if not 13 personally supportive, at least empathetic and intelligent about the 14 issue; they're not going to be embarrassed; they're not going to be 15 humiliated; they're not going to be met with antagonistic officials; so 16 we found that training is necessary. Secondly, we found that the morale 17 18 of the State workers depends on their feeling of control. State workers 19 were not happy with the issue until they saw that they could handle it, 20 and they had to be taught how to do that. We found in our--we met, for 21 instance, with the state police, an (unintelligible) on the State. With the Department of Corrections we have a course in the training to 22 23 discuss homosexuality. We find that as they become familiar with the topic, they have more control in doing their work so they're satisfied 24 with the programs developed. We have done research--every one of the 25 agencies in the State does research--there has been a lot of research 26 done, as you know, on personnel problems. We had some of that research 27 28 directed to the particular issues that were better performed. We've had

the various agencies publicize documents and I'm afraid I didn't bring 1 2 enough for everyone, but I'll leave some here. This is a document that 3 came out of the Department of Education on "What is a Sexual Minority 4 Anyway?", a very brief document, it has in the back the geography, it 5 has the Governor's Executive Order, it has lists of organizations that State workers could turn to for additional information, and so we get 6 this out to the State workers whenever we train so that they have 7 something to go back to as these problems arise. The issues--and I'll 8 9 just end with by saying this, the issues are very complex. We haven't 10 run into any, however, that's been--that we've been unable to find 11 solutions for. I think the meeting today is important because it does 12 point out the complexity, but I think it also points out that there are 13 resources say in the gay community and within State Government upon which we can call. Our council, as I said before, is excited and 14 15 pleased that there is another jurisdiction where this work is being 16 done. We feel that it is certainly a model, it's not--there's no 17 question in my mind that other states in the next three or four years 18 will be adding provisions such as the provision added by Governor Brown, 19 and I think they'll be looking to us for the kind of work that we do 20 manage to do on the issue. When I offer my support I mean that sincerely. 21 If there are any ways that our council can be of assistance, I want you 22 to feel free to get in touch with us. We'll be very happy to work with 23 you.

Speaker: Thank you Tony. I just have a few words in conclusion before we open it up for whatever time we may have left for questions and answers or comments. First I'd like to emphasize that while the primary focus of the meeting today is concerning the Governor's Executive Order, the responsibility of this Board transcends the Governor's

Order because of the Supreme Court mandate in the Pacific Telephone ,1 2 case, so it seems now that this is a constitutional mandate to this 3 Board to make sure that the State employees are treated fairly and not 4 arbitrarily, especially in areas concerning homosexuality and sexual 5 orientation. Also that--I think it's clear from our presentations that 6 we feel that the responsibility goes beyond merely issuing an order or 7 merely adding the term "sexual orientation" to some prohibited list of 8 classifications. A lot of work is going to be done. It's a project 9 that would--that may take ultimately to achieve a significant level of 10 success, or it may take several years of hard work. We're willing to do 11 that and work with you. The issues are--many of the issues are unique 12 and are issues that arise only in this context, and not necessarily in 13 the context of some other minorities because of the special--some of the 14 special characteristics and features of sexual orientation discrimina-15 tion. And as a result, unique approaches may be necessary so we shouldn't 16 be trapped into just following what's been done before. We have to be 17 imaginative as well. There is an extreme interest in the gay community 18 as a result of the Executive Order and both in California and nationally 19 the gay press has picked up on the Governor's Order and gay people 20 around the country are now looking to see how this is going to be 21 implemented. As a result of which, the credibility of the Governor and 22 the State Personnel Board will depend, especially in the eyes of the gay 23 community, on how--what efforts are actually taken to implement the 24 Order. We would like to help you with that, and we look forward to 25 working with you on this project for as long as it takes. Many of us 26 have made lifetime commitments to the gay community, to gay rights, to 27 civil rights generally, and this is a part of that lifetime commitment. 28 Now, specifically we would ask you for three things. We would like a

Suder .seence of the Suprame Court conducts in the Rechfie Calephone lesse, so it seems not this is a constitutional analate to thin ŝ) lossá zo rola suve that the "tata exployeder are trested fairly and not e estimantly, appecially is suces concerning accountity and concerning issis success. Also there will think it's close from our vergeneritories that is that that the mean all fifty sees hereof averig family an order of 0 - Remain contractions of the contraction of the second and the second state of the second state of the second s 6 classifications. A set of work to going to be done. It's a project. 9 Chet vould-----iver rev take ultimately to achieve a rightfeant level of. 10 [necessar, or it revitely neveral wears of here work. Notre valling to do that and work which you. The issues ane--many of the issues are unique 11 and are issues that arries only its tria context, and not necessarily in <u>£</u>1 the context of nore other rinerities because of the rectain-sone of the 81 avooidi ohayaqueristice oud kestures of persol cuiontstica discrimine-14 dialust and an every sector sector sector and a second sector and the second second second second second second ĉΙ guinester of all all terreter careful and the constant and the generation of the second state of the secon ς: as a membral the incentive bud four and four is well-lower and mathematiky the pay press included the on the Coverner's Piter of any Society around the country are now looking to see bey this in acting to be -0 % ļ 1. va, old lo care est al clinic was , argebilize his . for reary (enc.) are entrephicy or been when alforis are submaily which to implement the \mathcal{E} or example line or have well that will be when and we have to 12.5 working with you on this project for so long at it ushee. Fire, of as 52 58 have made lifetime committeents to the pay committy, to get wights, to divis rights generalist, and thin is a para () that iffering complete a 35 Now specifically we would ask you for more bilays. We would like a

10 () 24 m

series of ongoing meetings with your Executive Officer. As is obvious, we have only scratched the surface and we haven't even begun the dialogue, Ł we've just given presentations. I think that's essential; also, some ongoing meetings with your division heads. We have to become familiar with your agency and what it does and how it operates, and what we might logically and realistically be able to expect and ask of you, and so that we're not asking the impossible. We need to learn about you and your agency. We want to do that and we feel that we should maybe begin that process with--not only with your Executive Officer but also with your division heads. And then finally, we would ask that we have another meeting with this Board in 90 days or four months or five months, or whatever may seem appropriate, so that we can come back again to really continue the dialogue, let you know what we have learned in the process, and find out from you what you've learned in the process and see what we can do to--(end of tape).

.1 series.ei engeing mertings with power horsenters following . A the ebrilowing 1